Message Text

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TO SECSTATE WASHDC PRIORITY 3161
INFO AMEMBASSY ABIDJAN
AMEMBASSY ADDIS ABABA
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AMEMBASSY MOSCOW
AMEMBASSY OUAGADOUGOU
USLO PEKING

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EO 11652: GDS

TAGS: ML, MILI, PFOR, XA

SUBJ: REGIONAL ARMS RESTRAINTS

REF: STATE 20621

1. MISSION OF MALIAN ARMED FORCES IS TWO-FOLD: CIVIC ACTION AND BORDER DEFENSE. AS THE ONLY ORGANIZED AND DISCIPLINED FORCE WITHIN THE COUNTRY, THE ARMED FORCES CONTINUE TO PLAY A KEY ROLE IN DEVELOPMENT WORK. WITH A LAND AREA TWICE THE SIZE OF TEXAS, THE COMMON BORDERS WITH SEVEN COUNTRIES, A LEVEL OF ARMAMENTS ADEQUATE TO DETER INCRUSIONS IS ESSENTIAL. THE MALIANS SEEM TO KNOW AT WHAT LEVEL THIS DETERRENCE WOULD BECOME

A PROVOCATION, AND THEY HAVE SHOWN RESTRAINT.

2. BORDER SKIRMISHES WITH UPPER VOLTA IN 1974-75 (TOTAL OF ABOUT FIVE DEAD) STABILIZED WHEN MALI MOVED TANK AND INFANTRY FORCES TO THE AREA. WE ARE CONVINCED CONFIDENTIAL

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THE MALIANS HAD NO DESIGNS ON UPPER VOLTAN TERRITORY;

BUT, AND THIS MAY REFLECT A DEEPLY PAROCHIAL VIEW, FRENCH DECISION TO SUPPLY WEAPONS TO VOLTANS DID THREATEN FOR A TIME THE STANDOFF ON THE GROUND. WE CONCLUDE THAT SUDDEN INJECTION OF ARMS FROM OUTSIDE SOURCES AT TIMES OF LOCALIZED CLASHES IN UNSTABILIZING AND CAN RAPIDLY ESCALATE. THUS, WILLINGNESS OF OUTSIDE SUPPLIERS TO EXERCISE RESTRAINT CAN BE CRUCIAL.

- 3. AT THE CURRENT LEVEL OF ACQUISITION, THE POSSIBLE BILATERAL RELATIONS WITH SUPPLIERS, COST DOES NOT APPEAR TO BE A RESTRAINING FACTOR. DESPITE THIS LACK OF BUDGETARY RESTRAINT, THERE ARE POLITICAL RESTRAINTS WHICH MUST BE OVERCOME BY BALANCING THE SOVIETS AND THE CHINESE (ONE MALIAN TANK COMPANY WAS EQUIPPED BY THE SOVIETS, ONE BY THE CHINESE).
- 4. FOR THE FUTURE, WE BELIEVE THE MALIAN GOVERNMENT WILL SEEK TO OBTAIN A LIMITED AMOUNT OF ARMAMENTS MORE SOPHISTICATED THAN THE MIG-15 AND MIG-17 JETS (TOTAL 8) THAT THEY NOW HAVE. THE MOTIVE IS PROBABLY TO KEEP ABREAST OF THE STATE-OF-THE-ART IN MILITARY TECHNOLOGY. AS WELL AS FOR DEFENSE PURPOSES. MISSILES AND ADVANCED TANKS, HOWEVER, ARE PROBABLY NOT DESIRED. WHILE WE DOUBT THE MALIANS HAVE GIVEN ANY THOUGHT THEMSELVES TO REGIONAL ARMS RESTRAINT, IT IS THE KIND OF PROPOSAL THAT WOULD PROBABLY BE WELL RECEIVED. IN VIEW OF U.S. CUT-OFF OF FMS, HOWEVER, MINIMAL THOUGH IT WAS, WE DO NOT BELIEVE THAT WE ARE IN A POSITION TO RAISE THIS SUBJECT WITH GRM NOW, AND WOULD SUGGEST THAT IDEA WOULD BE BETTER RECEIVED HERE IF IT WAS RAISED IN REGIONAL CONTEXT, SUCH AS THE OAU. CERTAINLY, THE MALIANS WOULD SEE THEIR OWN LONG-TERM INTERESTS ENHANCED, AND FUTURE RESTRAINT WOULD BE IN LINE WITH THE SECRETARY'S OBJECTIVES. MCGUIRE

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